Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Text

LIMITED OFFICIAL USE

PAGE 01 BELGRA 08464 01 OF 03 010913Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 INRE-00 H-01 INR-07 IO-13 L-03 OIC-02
OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15 TRSE-00
ACDA-12 CU-04 HA-05 /085 W
----------017414 010920Z /12
O R 010800Z DEC 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 3823
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USBERLIN
USMISSION USNATO
USDEL MBFR VIENNA
USCINCEUR
USIA WASHDC

LIMITED OFFICIAL USE SECTION 1 OF 3 BELGRADE 8464

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: N/A
TAGS: CSCE, OCON
SUBJECT: BELGRADE CSCE -- DAILY HIGHLIGHTS, NOVEMBER 30

SUMMARY: MEETING PICKED UP ABOUT WHERE IT HAD LEFT OFF
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 BELGRA 08464 01 OF 03 010913Z

AFTER ITS FOUR-DAY WEEKEND. PLENARY WAS SHORT WITH SOVIETS
URGING PROGRESS ON MILITARY DETENTE AND CRITICIZING
"PROPAGANDISTIC EFFORTS" OF SOME DELS. AMBASSADOR GOLDBERG
STRESSED NEED FOR PROGRESS IN ALL PARTS OF FINAL ACT.
BASKET TWO APPROPRIATELY ENOUGH CONTINUED TO SHOW WAY WITH
ITS "BUSINESS-LIKE" ATTITUDE, BECOMING
FIRST WORKING BODY TO MOVE INTO INFORMAL DRAFTING STAGE.

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

GDR REP MADE MAJOR STATEMENT IN FOLLOW-UP OUTLINING WARSAW PACT APPROACH TO POST-BELGRADE ACTIVITY. END SUMMARY.

1. PLENARY -- SOVIET REP, SUPPORTED BY GDR, EMPHASIZED NEED FOR BELGRADE MEETING TO PRODUCE PROGRESS ON MILITARY DETENTE. HE ALSO PRIASED "BUSINESS-LIKE" APPROACH TAKEN BY ALL DELS IN BASKET TWO, WHICH HE SAID CONTRASTED WITH "PROPAGANDISTIC EFFORTS" MADE BY SOME DELS IN OTHER PARTS OF CONFERENCE. AMBASSADOR GOLDBERG NOTED BRIEFLY THAT NEITHER U.S. NOR OTHER DELS ARE ENGAGED IN PROPAGANDA AND WE INTEND TO AVOID SUCH CHARACTERIZATIONS. HE STRESSED THAT US DEL WISHES TO WORK WITH OTHER DELS TO ACHIEVE SUCCESSFUL BELGRADE MEETING, BUT WE COULD NOT APPROVE OF SELECTIVE IMPLEMENTATION OF FINAL ACT.

2. BASKET ONE (PRINCIPLES) -- FIRST READING OF NEW PRO-POSALS BEGAN WHERE IT LEFT OFF NOVEMBER 18 WITH EAST AND WEST TAKING PREDICTABLE POSITIONS ON ALLIED PROPOSAL ON RIGHTS OF INDIVIDUALS (B/14), SOVIET PROPOSAL FOR GIVING DIPLOMATS AND OTHERS MORE SECURITY (BM/9) AND GDR-CZECH PROPOSAL TO EXPAND POLITICAL CONSULTATIONS (BM/40). BELGIAN REP REBUTTED EASTERN CRITICISMS OF ALLIED PRO-POSAL, WHICH WAS SUPPORTED BY AUSTRIA, SWEDEN, SWITZER-LAND. GDR REP SAID EXPLANATIONS MADE PROPOSAL ONLY SLIGHTLY MORE ACCEPTABLE. UK REP, IN STRONG DEFENSE OF ALLIED PROPOSAL, SAID THAT SPONSORS WOULD HAVE
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

DIFFICULTY ACCEPTING MUCH OF SUBSTANCE IN CONCLUDING DOCUMENT UNLESS THEIR PROPOSAL WAS INCLUDED. ROMANIAN REP, HOWEVER, EXPRESSED SKEPTICISM ABOUT ALLIED PROPOSAL WHILE PROFESSING STILL TO HAVE IT UNDER STUDY. UK REP SAID SOVIET PROPOSAL ON SECURITY WAS ONE-SIDED, OF DOUBT-FUL EFFICACY AND UNACCEPTABLE IN PRESENT FORM, BUT IT RECEIVED SUPPORT IN PRINCIPLE FROM AUSTRIAN, SWISS, SWEDISH, ROMANIAN AND YUGOSLAV REPS. ALLIED AND NEUTRAL/NON-ALIGNED REPS WERE GENERALLY COOL TO GDR-CZECH PROPOSAL EXPRESSING SKEPTICISM THAT IT WAS NECES-SARY AND IN CASE OF SEVERAL SMALLER DELS CONCERN THAT IT WOULD OVERBURDEN THEIR DIPLOMATIC RESOURCES.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 INRE-00 H-01 INR-07 IO-13 L-03 OIC-02
OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15 TRSE-00
ACDA-12 CU-04 HA-05 /085 W
----------017574 010949Z /12
O R 010800Z DEC 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 3824
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USBERLIN
USMISSION USNATO
USDEL MBFR VIENNA
USCINCEUR
USIA WASHDC

LIMITED OFFICIAL USE SECTION 2 OF 3 BELGRADE 8464

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

3. BASKET TWO -- WORKING GROUP BEGAN INFORMAL "DRAFTING" SESSION ON NEW PROPOSALS. DISCUSSION WAS LIMITED TO FIRST TWO POINTS (TRADE POLICY QUESTIONS) OF POLISH PROPOSAL (BM/E/5). THERE WAS GENERAL CONSENSUS THAT DISCUSSION OF NONSUBSTANTIVE PREAMBULAR LANGUAGE SHOULD
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

BE AVOIDED SINCE STRUCTURE OF CONCLUDING DOCUMENT HAS NOT BEEN DETERMINED AND THAT BASKET TWO SUBMISSIONS SHOULD BE SHORT AND CONCISE.

4. BEGLIAN REP SUGGESTED THAT WORD "MUTUAL" BE OMITTED IN FIRST POINT SINCE TRADE DEVELOPMENT EXTENDS BEYOND CSCE PARTICIPANTS. HE CRITICIZED SINGLING OUT "FASTER LIBERALIZATION" (I.E., REMOVAL OF QUANTITATIVE RESTRICTIONS) AND "FULL APPLICATION OF MFN TREATMENT" AS

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

NOT BEING RECIPROCAL SINCE FREE ACCESS TO END USERS, PUBLISHING OF ECONOMIC/COMMERCIAL INFORMATION, ETC. ARE EQUALLY IMPORTANT TO TRADE DEVELOPMENT. HE ALSO SUGGESTED SUBSTITUTING THE WORD "COMMITMENT" IN POINT TWO WITH PHRASE "MAKING EFFORTS FOR PROGRESSIVE REDUCTION OR ELIMINATION OF OBSTACLES OF ALL KINDS". USSR REP COUNTERED THAT FIRST PHRASE IN POINT ONE MIGHT BE ALTERNED TO READ "... TO SEARCH MORE ACTIVELY FOR DYNAMIC DEVELOPMENT FOR MUTUAL TRADE AND FOR IMPROVEMENT OF ITS STRUCTURE." HE STATED THAT "MAKING EFFORTS" AS SUGGESTED BY BELGIAN SEEMED A LITTLE WEAK BUT OFFERED NO IMMEDIATE ALTERNATIVE. HE ALSO FAVORED QUALIFICATION OF CERTAIN TRADE OBSTACLES SO THAT RELEVANT PHRASE IN POINT TWO WOULD READ ".. TO ACCELERATE REDUCTION OF TRADE OBSTACLES, ESPECIALLY (PRIMARILY) THOSE OF A DISCRIMINATORY NATURE (CHARACTER)..." WHEN BELGIAN REP NOTED THAT "DISCRIMINATORY" IS NOT AN OBJECTIVE TERM, SOVIETS SUGGESTED THAT SUBSTANCE MIGHT BE CONVEYED IN PHRASE "OBSTACLES OF SELECTIVE CHARACTER HAVING A LIMITING EFFECT ON THE CONDUCT OF TRADE". POLISH AND HUNGARIAN REPS QUESTIONED BELGIAN SUGGESTED TERM "PROGRESSIVE REDUCTION OR ELIMINATION OF OBSTACLES", CITING ANTIDUMPING AND MARKET DISRUPTION PRACTICES OF WEST AS EVIDENCE OF CONTINUING BARRIERS. HUNGARIAN REP
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

SUGGESTED MFN FORMULATION IN POINT ONE MIGHT BE MORE ACCEPTABLE IF PHRASE "WITH RESPECT TO BILATERAL AND MULTILATERAL AGREEMENTS" WAS ADDED.

5. BASKET THREE -- CLEAR EAST-WEST SPLIT ON DIFFERING VIEWS OF INFORMATION AND MASS MEDIA DOMINATED SESSION WHICH COMPLETED DISCUSSION OF BM/41, CZECH PROPOSAL TO PROHIBIT WAR PROPAGANDA, AND BM/22, EC-9 AND CANADIAN PROPOSAL NOT TO IMPEDE DEMAND AND SUBSCRIPTION POSSIBILITIES. EASTERN REPS, ECHOING STANDARD WARSAW PACT LINE, STRESSED NEED, IN SUPPORTING CZECH PROPOSAL, FOR PROHIBITIONS AGAINST "WAR-MONGERING PROPAGANDA". THEY REPEATED ARGUMENTS, IN OPPOSING EC-9, CANADIAN PROPOSAL, ON FINANCIAL AND POLITICAL DIFFICULTIES IN MEETING DEMAND FOR FOREIGN PUBLICATIONS, AND NEED TO RESOLVE THOSE PROBLEMS BILATERALLY. SOVIET DEL CAME DOWN PARTICULARLY HARD AGAINST PROPOSAL, ARGUING THAT FINAL ACT SPEAKS OF DISSEMINATION OF INFORMATION, NOT DEMAND, AND SUGGESTING PROPOSAL COULD BE ACCEPTABLE IF IT INCLUDED DEFINITION OF TYPES OF PUBLICATIONS. DIALOGUE DEVELOPED AS ALL REPS ASKED AND ANSWERED QUESTIONS, AND WESTERN REPS GROPED FOR ACCEPTABLE FORMULATIONS OF PROPOSAL. AUSTRIAN AND SPANISH REPS SAID WESTERN PROPOSAL IS TOO MODEST, AND DUTCH AND BELGIUM REPS SUGGESTED AMENDING

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

IT TO TRY TO MEET SOVIET AND POLISH OBJECTIVES. WHILE
WESTERN DELS EXPRESSED VIEW THAT NOT ENOUGH HAD BEEN
DONE TO MEET DEMAND, EASTERN DELS SAID THEY HAD DONE ALL
THEY COULD, GIVEN EXISTING PROBLEMS AND DIFFICULTIES.
ALL FUTURE IMPLEMENTATION, ACCORDING TO MANY EASTERN
REPS, WOULD BE GRADUAL AND THROUGH BILATERAL CHANNELS.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 BELGRA 08464 03 OF 03 011018Z
ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 INRE-00 H-01 INR-07 IO-13 L-03 OIC-02
OMB-01 PA-01 PM-05 PRS-01 SP-02 SS-15 TRSE-00
ACDA-12 CU-04 HA-05 /085 W
----------017831 011020Z /12
O R 010800Z DEC 77
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 3825
INFO AMEMBASSY BERLIN
AMEMBASSY BONN
AMEMBASSY BUCHAREST
AMEMBASSY BUDAPEST
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY PRAGUE
AMEMBASSY ROME
AMEMBASSY SOFIA
AMEMBASSY WARSAW
USMISSION USBERLIN
USMISSION USNATO
USDEL MBFR VIENNA
USCINCEUR
USIA WASHDC

LIMITED OFFICIAL USE SECTION 3 OF 3 BELGRADE 8464

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

6. FOLLOW-UP -- POLISH REP CHAIRING MEETING SET FORTH
3-POINT AGENDA FOR FURTHER WORK, INCLUDING A) NEXT
SIMILAR MEETING, B) WORK OF EXPERTS GROUPS BETWEEN MEETINGS,
AND C) OTHER FORMS OF MULTILATERAL IMPLEMENTATION. GDR

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

REP, PRESUMABLY SPEAKING FOR WARSAW PACT, SET FORTH BASIC
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

APPROACH TO FOLLOW-UP ISSUES. HE SAID SHORT PREPARATORY MEETING IS NEEDED PRIOR TO NEXT BELGRADE-TYPE MEETING IN ORDER TO ADJUST YELLOW-BOOK PROCEDURES IN LIGHT OF EXPERIENCE OF BELGRADE MEETING. HE EMPHASIZED, HOWEVER, THAT THERE SHOULD BE A "LENGTHY BREAK" BETWEEN THE PREPARATORY AND MAIN MEETINGS IN ORDER TO PROVIDE DELEGATIONS WITH NECESSARY TIME FOR PREPARATION AND CONSULTATIONS. REPEATING THEME FIRST PRESENTED BY SOVIET DEL LAST WEEK, GDR REP STRESSED THAT MULTILATERAL PROCESS OF IMPLEMENTATION TRANSCENDS BELGRADE-TYPE FOLLOW-UP MEETINGS AND EXPERTS GROUPS AND SHOULD INCLUDE SUCH ACTIVITIES AS SPECIAL CONSULTATIONS, SYMPOSIA AND SEMINARS. EMPHASIZING PRIMARY IMPORTANCE OF BELGRADE-TYPE MEETINGS WITHIN FOLLOW-UP, GDR REP STRESSED THAT PREFERENCE OF HIS DEL WAS THAT THEY SHOULD NOT BE HELD IN BLOC-STATES BUT SHOULD CONTINUE TO BE HELD IN "NON-ENGAGED, NON-COMMITTED" STATES. OTHER FORMS OF FOLLOW-UP WHICH MAY EVENTUALLY RESULT FROM BELGRADE MEETING IN HIS VIEW CAN BE HELD IN OTHER STATES. REGARDING PERIODICITY, GDR REP SAID IT WAS STILL TOO EARLY TO DETERMINE WHETHER TIME INTERVAL BETWEEN HELSINKI AND BELGRADE HAS BEEN SUITABLE OR WHETHER IT NEEDS TO BE CHANGED.
GOLDBERG

LIMITED OFFICIAL USE

NNN

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 01-Dec-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977BELGRA08464
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770445-0245
Format: TEL
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t197712106/aaaadmiq.tel
Line Count: 308
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 98e65dfc-c188-dd11-92da-001cc4696bcc
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 29-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 115755
Secure: OPEN
Status: NATIVE
Subject: BELGRADE CSCE -- DAILY HIGHLIGHTS, NOVEMBER 30 SUMMARY: MEETING PICKED UP ABOUT WHERE IT HAD LEFT OFF
LIMITED OFFICIAL USE
TAGS: OCON, CSCE
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/98e65dfc-c188-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009